

COLORADO

Department of Personnel & Administration

OSA Annual Meeting
April 12th, 2024

Agenda

TIME	TOPIC	PRESENTER(S)
8:00 - 8:30	Registration & Continental Breakfast	OSA Team
8:30 - 9:00	Welcome & Introductions	Tana + CSU Staff
9:00 - 9:45	OSA Program Updates - will feature program overview	OSA Team
9:45 - 10:00	Annual Instructions Questions	OSA Team
10:00 - 10:20	BREAK 1 (Networking Time)	
10:20 - 11:00	Office of State Planning and Budgeting (OSPB) Presentation	Tammy Pacheco
11:00 - 11:15	Capital Development Committee (CDC) Presentation	Bo Pogue, Matt Bishop, Nina Forbes
11:15 - 11:30	Joint Budget Committee (JBC) Presentation	Andrea Uhl
11:30 - 11:45	Commission on Higher Education (CHE) Presentation	Kennedy Evans
11:45 - 12:00	Delegation	Tana Lane, Kathleen Miller
12:00 - 1:00	LUNCH (Networking Time)	
1:00 - 1:15	Statewide Planning Program Presentation	James Walker, Javier Chavez
1:15 - 1:30	Real Estate Program Presentation	Cameron Kennedy, Jennifer Threlkeld
1:30 - 2:00	Sustainability Presentation (featuring the Colorado Energy Office, the Sustainability Office, and the Energy & Environment Program)	DeLynne Southern, Caitlin Casassa, Rod Vanderwall, Bailey Vigil
2:00 - 2:15	Buy Clean Colorado Presentation	Bailey Vigil, Hydie Alcantara
2:15 - 2:30	Labor Burden Presentation	Michael Gifford, Assoc. of General Contractors
2:30 – 2:45	BREAK 2 (Networking Time)	
2:45 - 3:15	Closing Remarks	Tana Lane
3:15-4:00	Campus Information/Tour	CSU Staff

2024 OSA Annual Meeting April 12, 2024

WELCOME TO THE CSU SPUR CAMPUS!

Mike Rush, MSCM,AIA,ICC,CBO
University Architect, Chief Building Official
Associate Director |Facilities Management
Delegate | Office of the State Architect
Instructor |Department of Construction Management





a place for everyone







CSU SPUR is a year-round public destination, an innovative take on public access and the Service, Extension, Teaching and Research mission on which CSU was founded.

Made up of three + buildings and associated plazas that are open to the public and offer inclusive, experiential education.

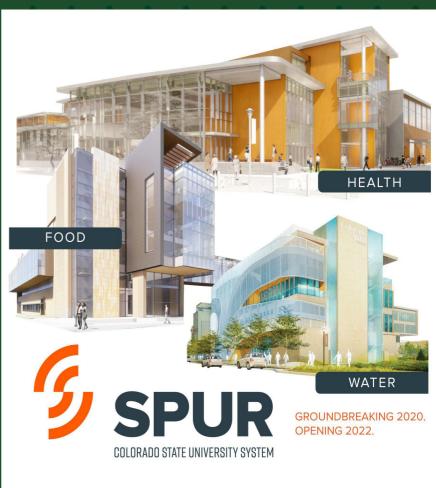
CSU Spur is a place for everyone, fostering research with living/learning space for innovation and collaboration.

Three facilities funded with state and university resources as part of the larger National Western Center redevelopment.

https://csuspur.org/











Collaboration with Denver Water- new water quality lab on the third floor with capacity to provide over 200,000 tests/ year to monitor water quality

Repurpose and Adaptive Reuse of historic McConnell building! aka "the Shop" to provide coworking space

LEED: Platinum

Hydro



Project Budget: \$96.8M	Architect: Hord Coplan Macht
Project Manager: CAA ICON / Jen Marley / TraceyAbel	Contractor: JE Dunn
GSF: 125,414	Delivery Method: CM/GC

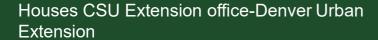
Hydro – water

Home to programs and initiatives focused on new technologies and approaches to conserve, protect, and monitor precious water resources.

Hydro features a research green roof exploring rooftop agrivoltaics as partial shade structures over planting trials.

In addition to CSU programs, Hydro provides space for nonprofit organizations focused on water and water education and connects visitors to Western water issues through educational exhibits and rotating programs.





LEED Gold



Development Cost: \$56.3M	Architect: Anderson Mason Dale
Project Manager: CAA ICON / Jen Marley / Tracey Abel	Contractor: JE Dunn
GSF: 70,545	Delivery Method: CM/GC

Terra – earth land food Education, research and outreach focused on food and agriculture.

Facilities and meeting space to provide experiential learning opportunities and impactful research.

Everything from a test kitchen to rooftop greenhouses and active roof gardens to multidisciplinary teaching and learning labs.



Collaboration with Dumb Friends League Veterinary Hospital

2nd location of Temple Grandin Equine Therapies Center

Residential apartments for visiting veterinary students

LEED: Gold

VIDA



Development Cost: \$65.7M	Architect: Clark & Enersen, Inc.	
Project Manager: CAA ICON/ Jen Marley / Tracey Abel	Contractor: JE Dunn	
GSF: 146,573	Delivery Method: CM/GC	

VIDA - Life Health

Animal health, human health, equine sports medicine and equine assisted therapies, translational therapies

The Dumb Friends League Veterinary Hospital at Spur provides donor-subsidized Veterinary care to families experiencing financial barriers.

Experiential learning: small animal surgery, an equine assisted therapy session, equine rehabilitation treatment using an underwater treadmill and interactive branding display modules throughout the facility.

National Western Center - Waste Water Heat Recovery System

CSU Spur is part of the largest waste-water (ss)-heat recovery project in North America,

Using residual thermal capacity from Denver's waste-water to provide heating and cooling to buildings at the National Western Center.

Projecting 90% of the heating/cooling needs of seven buildings and more than 1 million square feet at buildout will be met by the system.

The project replaced and buried the Delgany Interceptor pipes (shown at right) that had blocked access to the Platte River for decades.

https://nationalwesterncenter.com/about/what-is-the-nwc/sustainability-regen/energy/









FUN FACTS

Developed the projects during the Pandemic with all the associated challenges but avoided the majority of the cost escalation that we are navigating today.

Benefited from delays on the other associated NWC projects and able to secure additional lay down, storage and staging areas that proved necessary and helped with supply chain issues.

OSA process for procurement and code compliance was administered by CSU –Fort Collins "FM North"

SPUR is independent of CSU Fort Collins for Operations and Maintenance – CSU Fort Collins continues to administer procurement, code compliance and project management for renovations and modifications.

I got to know the folks in the Stockyard Saloon reasonably well







Introductions- OSA Team

Tana Lane, State Architect

Kathleen Miller, State Buildings Program Analyst

Hailey Brychel, Prevailing Wage Compliance and Training Specialist

Cameron Kennedy, Manager, Real Estate Program

Jennifer Threlkeld, Real Estate Specialist

James Walker, Manager, Statewide Planning Program

Javier Chavez, Senior Planner, Statewide Planning Program

Rod Vanderwall, Manager, Energy & Environment Program

Bailey Vigil, Buildings GHG Emissions Analyst

Hydie Alcantara, Building Materials Tax Analyst

Ellie Maji, Administrative Assistant

Vacant Position: State Buildings Program Manager



INTRODUCTIONS

- NAME
- ORGANIZATION
- HOW LONG HAVE YOU BEEN WITH THE STATE?
- HOW LONG HAVE YOU BEEN WITH YOUR ORGANIZATION?





COLORADO

Department of Personnel & Administration

OSA Program Updates



State Buildings Program Contract Updates

 Working toward consistency - they are being revised to capture terms, appropriate capitalization, etc. and of course new legislation.





State Buildings Program Updates

HB23-1057 AMENITIES FOR ALL GENDERS IN PUBLIC BUILDINGS

- Amendment to IBC Chapter 29 Plumbing Systems was added in August 2023 for compliance with the Statute
- Gender Neutral Signage Requests
 - Lobby signs
 - Baby Changing Stations
 - Restroom Signs
- All signs updated by July 2025





State Buildings Program Updates

Contract Manager Training = Project Manager Training

Agency Responsibilities

The responsibilities listed in this policy are the responsibility of both Program Staff and Procurement Staff as determined below and within each Agency/IHE.

a. Program Staff - Program staff at each Agency/IHE is responsible for designating a
 Contract Manager with subject matter expertise and responsibilities for day-to-day

Page 1 of 3

Effective Date: 02/14/23

STATE CONTROLLER POLICY

management of the Contract, over \$100,000, including performance monitoring, §24-106-107(3), C.R.S.. These Contract Manager responsibilities include, but are not limited to:

- Participating in contract management training each fiscal year if Contract Manager manages a personal service commitment voucher over \$100,000;
- Being knowledgeable about the Contract terms, statement of work, available remedies, and any other exhibits or attachments referenced in the Contract:
- Ensuring all Contract provisions are being adhered to by the parties (Contractor and Agency/IHE):
- Tracking and documenting deliverables, including ensuring all goods/services are being delivered in accordance with the Contract requirements;
- Documenting performance issues in a manner established in the Contract or in law, rules, policies or Agency/IHE guidelines;
- vi. Notifying the Agency/IHE Procurement Official immediately as issues arise or changes to the Contract are needed:
- Meeting ethical standards and avoiding conflicts of interest per State law, Fiscal Rule requirements, and the State's Conflict of Interest Policy and Technical Guidelines; and
- viii For personal services contracts or information technology contracts of \$100,000 or



Apprenticeship & Prevailing Wage LCPTracker Updates

- LCPTracker proposals for FY24-25 have been sent out.
- If you have not received yours, please reach out to Hailey Brychel - <u>hailey.brychel@state.co.us</u>
- Task orders for FY24-25 are due June 30, 2024
- Please use the Task Order template that was provided to you last year. If you need one, please reach out.
- Invoices will be sent after July 1, 2024



Apprenticeship & Prevailing Wage LCPTracker Updates



If you received an invoice from LCPTracker for "Over Capacity" you must pay that **BEFORE** you can execute a new Task Order for FY 24-25.

Your capacity in LCPTracker is based off the contract value on each of your projects. If your contract values change or you add a new project, this may move you to a new Capacity Level and you will be required to amend your task order and submit payment if applicable.

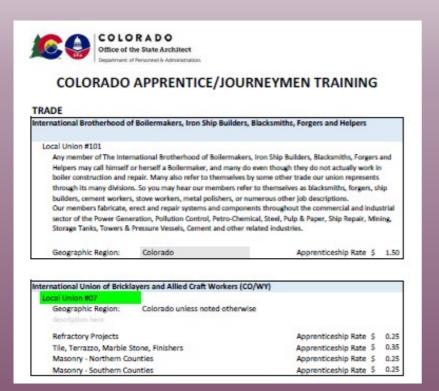
To help you not go over capacity, please make sure that you are marking your projects as 'closed' in LCPTracker once they are complete.



- Wage Determinations and Apprentice Contribution Rates will be updated again by June 30, 2024.
- Please remember to attach the correct wage determination, using the correct construction type, with the solicitation.
- There may be more than one construction type assigned to a project.

```
"General Decision Number: CO20230001 12/22/2023
Superseded General Decision Number: CO20220001
Construction Type: Building
Counties: Alamosa, Archuleta, Baca, Bent, Chaffee, Chevenne,
Conejos, Costilla, Crowley, Custer, Delta, Dolores, Eagle,
Fremont, Garfield, Grand, Gunnison, Hinsdale, Huerfano,
Jackson, Kiowa, Kit Carson, La Plata, Lake, Las Animas,
Lincoln, Logan, Mineral, Moffat, Montezuma, Montrose, Morgan
Otero, Ouray, Phillips, Pitkin, Prowers, Rio Blanco, Rio
Grande, Routt, Saguache, San Juan, San Miguel, Sedgwick,
Summit, Washington and Yuma Counties in Colorado.
BUILDING CONSTRUCTION PROJECTS (does not include residential
construction consisting of single family homes and apartments
up to and including 4 stories)
Note: Contracts subject to the Davis-Bacon Act are generally
required to pay at least the applicable minimum wage rate
required under Executive Order 14026 or Executive Order 13658.
Please note that these Executive Orders apply to covered
contracts entered into by the federal government that are
subject to the Davis-Bacon Act itself, but do not apply to
contracts subject only to the Davis-Bacon Related Acts,
including those set forth at 29 CFR 5.1(a)(2)-(60).
If the contract is entered | Executive Order 14026
into on or after January 30, | generally applies to the
2022, or the contract is | contract.
renewed or extended (e.g., an |. The contractor must pay
option is exercised) on or | all covered workers at
after January 30, 2022: | least $16.20 per hour (or
                    the applicable wage rate
                    listed on this wage
                    determination, if it is
                    higher) for all hours
                    spent performing on the
                    contract in 2023.
If the contract was awarded on Executive Order 13658
or between January 1, 2015 and generally applies to the
January 29, 2022, and the | contract.
|contract is not renewed or | . The contractor must pay all
extended on or after January | covered workers at least
                      | $12.15 per hour (or the
                    applicable wage rate listed
                   on this wage determination,
```





 Apprentice Contribution Rates (ACR) MUST be included with the Wage Determination.

 REMINDER - ACR's are to be paid in addition to the prevailing wage rate on these projects.



 Are your project managers checking that the GC's have their daily log available for inspection at all times?
 C.R.S. § 24-92-204(1)(c)



	STATE OF COLORADO OFFICE OF THE STATE ARCHITECT STATE BUILDINGS PROGRAM	
COLORADO	APPRENTICESHIP UTILIZATION CERTIFICATION (Public Projects of \$1 million or more)	
Institution/Agency:		
Project No./Name:	-	
General Contractor:		
	low attach documentation that all firms in	dentified narticinate in apprenticeshi
For each trade listed be	low attach documentation that all firms is ation Statement below. SUBCONTRACTOR	dentified participate in apprenticeshi
For each trade listed be described in the Certific	ation Statement below.	
For each trade listed be described in the Certific TRADE	ation Statement below.	
For each trade listed be described in the Certific TRADE Mechanical	ation Statement below.	
For each trade listed be described in the Certific TRADE Mechanical Sheet Metal	ation Statement below.	
For each trade listed be described in the Certific TRADE Mechanical Sheet Metal Fire Suppression	ation Statement below.	

 Are you posting the Apprenticeship Certifications within 30 days of receipt?

C.R.S. § 24-92-115(2)





C.R.S. § 24-92-204(1)(b)

Certified Payroll Reports are required to be submitted every **30 days**.

- Agencies have to approve the Prime Approvers' payrolls, as they are not allowed to approve their own.
- You MUST assign a Prime Approver to each project.

Upcoming LCPTracker Administrator Trainings:

June 13th, 2024

July 9th, 2024

August 20th, 2024



Real Estate Program Updates

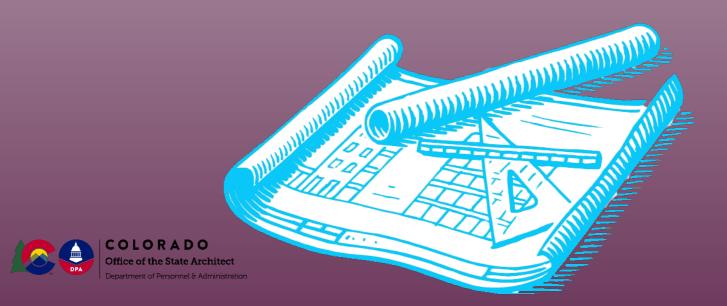
- Commercial Leasing Process
- Important Reminders
- Current Market Conditions:
 - Commercial Office Market





Statewide Planning Program Updates

- Javier Chavez is our new Senior Planner.
- We will be offering bi-annual check-ins to assist you with you planning efforts to assist you in managing state assets and properties.



Energy & Environment Program Updates

The Buy Clean Colorado (BCCO) Act applies to projects that begin design solicitation on or after January 1, 2024

• See the <u>BCCO Act webpage</u> for more info

EPC Roadshow (on later slide)

Water Management (on later slide)



Eligible Decarbonizing Building Materials Sales & Use tax exemption goes into effect on July 1, 2024



Energy & Environment Program Updates: Eligible Decarbonizing Building Materials Sales & Use Tax Exemption

- SB22-051
- Provides State sales & use tax for eligible decarbonizing materials at the point of sale
- State Public Projects are already exempt from State sales & use tax

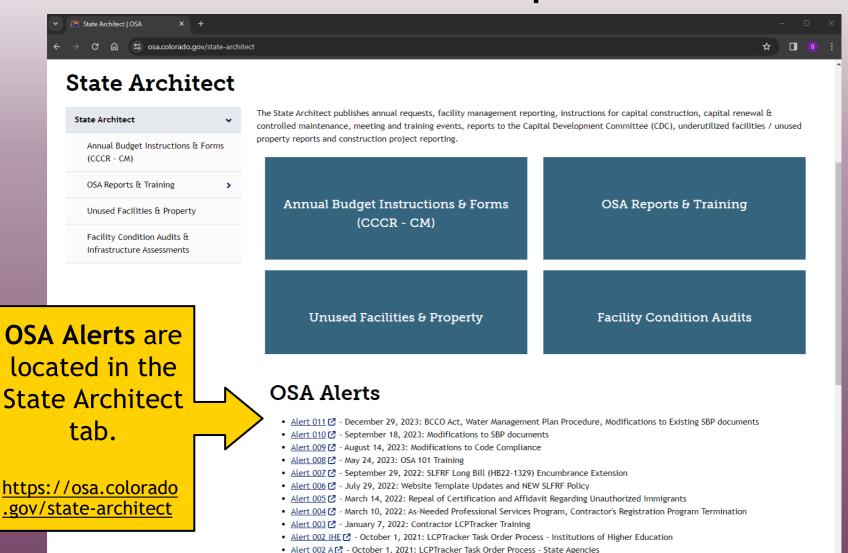


Applies to non-state projects:

- Personal projects for your house. If you purchase eligible materials, you should receive the sales tax exemption at the point of purchase, or on the invoice from the contractor.
- Commercial construction projects between the contractor and private owner

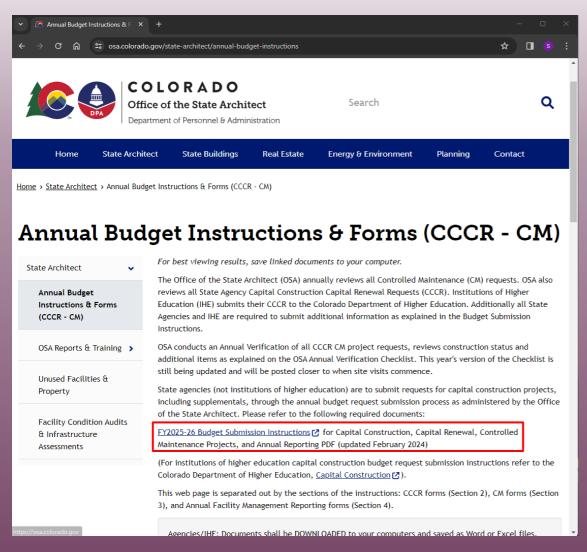


OSA Website Updates





OSA Website Updates



FY2025-26 annual budget instructions & forms have been posted online!

https://osa.colorado.gov/st ate-architect/annualbudget-instructions

FY2025-26 forms have green headers. Please take care to use the most updated forms.



Annual Instructions

Critical Dates for OSA

Sunday, May 5th:

Last day for state agencies to submit FPP's to OSA for current year CC project requests

Monday, May 6th:

OSA site visits begin

Sunday, June 30th:

OSA site visits completed

Wednesday, July 3rd:

State agencies CCCR budget requests & IHE CCCR 5-Year-Plans due to OSA with copies to OSPB

Sunday, July 7th:

State agency/IHE CM budget requests & annual facility reporting due to OSA.



OSA On-Site Verification Visits

Due by EOD on Monday, April 15th

Each agency must submit any work days they are unavailable between Monday, May 6th and Sunday, June 30th to our email dpa_statebuildings@state.co.us

If agencies do not get their blackout dates to us by this deadline, their requests may not be accommodated.

Any other questions on annual submittal instructions?



Morning Break

TIME	TOPIC	PRESENTER(S)
8:00 - 8:30	Registration & Continental Breakfast	OSA Team
8:30 - 9:00	Welcome & Introductions	Tana + CSU Staff
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Capital Construction and IT Capital Requests

Tammy Pacheco & Keith Jacobi 2024



Agenda

- Submission of Capital
 Construction and Capital Renewal
 Requests to OSPB
- Submission Review
 - OSA Guidance
 - How are Capital Projects scored
- OSPB's Timeline for Submission,
 Review, and Prioritization

Submission of Capital Requests to OSPB

Submission of Capital Requests to OSPB

- The Governor issues his budget guidance to departments in March of each year, which outlines the budget targets for each department as well as guidance on the anticipated funding that may be available for capital projects
- Executive branch departments are required to submit their capital construction and capital renewal requests to OSPB and OSA no later than <u>August 1, 2024</u>.
- Departments must use the instructions and templates provided by OSA for this submission.
- Submissions to OSPB should be sent to: Gov_ospb_Capital@state.co.us

Submission Review

Submission Review

OSA Guidance

- Every year OSA updates their Budget Submission Instructions
- To maintain coordination and changing forms each year is a new color and can only be accessed through their website

Submission Review

- The OSPB capital analyst will tour all capital projects during the months of May and June. Providing visual context for the potential project will assist the capital analyst in reviewing the project. Budget Analyst are also invited to come on capital tours if they wish.
- All controlled maintenance projects must be less than \$2M and are ranked into Level 1, 2 and 3 by OSA. OSPB will prioritize levels of controlled maintenance but will not adjust the ranking of controlled maintenance projects.
- When determining which projects to submit, OSPB notes when projects fall into one of the following categories:
 - Continuation Projects
 - Life & Safety Projects
 - Projects which advance the Governor's Bold 5 Priorities
 - Projects which ensure the provision of critical services

Submission Review



How are Capital Construction Projects scored?

- Governors Bold 5 Priorities
 - 100% Renewable Energy
 - Top Ten Safest States
 - Saving People Money on Healthcare
 - Housing Now
 - Property Tax Reform
- Continuation / Phased project
- Life/Safety, Loss of use
- ADA Compliant
- FCI Score
- CM/CR/CC
- Out Year costs

Timeline

Timeline

- August 1st all request submitted to OSPB and OSA Gov_ospb_capital@state.co.us
- September 15th OSPB submits Cash Funded projects to CDC & JTC.
- September 18th OSPB passbacks decision on prioritized capital projects to Gov
- September 18th Deadline for Departments to submit <u>SIGNED</u> documents to OSPB for October 1st submission.

JCTION CAPITAL RENEWA	L PROJECT REQUEST -
(2) OSA Delegate Signature	: Date
(2) DPA's Risk Management ID#. If a new building list N/A:	
(2) State Controller Project # (if a continuation)	
(2) Principal Representative Signature	
(2) OSA Review Signature	: Date
(2) Revision Date	: Date
(2) Current Phase Cost	:

Timeline

- October 1st OSPB submits Non-Prioritized list to CDC, JTC & JBC.
 - CDHE submits 100% Cash funded projects to CDC, JTC & OSPB.
 - CDOT submits non vertical capital projects to CDC & OSPB.
- November 1st OSPB submits prioritized capital list to JBC, CDC, JTC.
- November 13 Departments submit supplementals and budget amendments to OSPB & OSA.
- Early December CDC & JTC hearings with departments
- December 11th OSPB submitts non-prioritized capital supplementals and budget amendments to CDC & JTC
- January 2nd OSPB submitts prioritized capital supplementals to CDC, JTC & JBC

Full OSPB Budget Calendar can be found here

Resources

- OSPB Capital Analyst Tammy Pacheco <u>Tammy.Pacheco@state.co.us</u>
- OSPB Capital Email:
 Gov OSPB Capital@state.co.us
- OSPB List of Analysts: <u>Office of State</u>
 <u>Planning and Budgeting</u>
- OSPB Website: Office of State Planning and Budgeting (OSPB) | Colorado Governor Jared Polis
- IT Capital Analyst Keith Jacobi Keith.Jacobi@stae.co.us
- OSA Website: Office of the State Architect
- State Architect: Tana Lane
- OSA Contacts: https://osa.colorado.gov/contact



Capital Development Committee

Bo Pogue, Matt Bishop, and Nina Forbes CDC Staff Legislative Council Staff OSA Annual Conference Denver, Colorado April 12, 2024

Outline

- What is the CDC?
- Capital funding
- Legislative process
- FY 2023-24 Long Bill
- Committee travel

What is the Capital Development Committee?

- Advisory body to the Joint Budget Committee
- Meets year-round
- Hearings on...
 - Property transactions
 - Higher education two-year cash lists
 - Six-month encumbrance deadline
 - Supplemental requests
 - Legislation that affects capital

Capital Funding

- There is no dedicated funding source for capital.
- Some interest and reversions...
 - A few million dollars v. hundreds of millions in need
- Annual budget is determined by many factors:
 - Governor's recommendation
 - Revenue forecasts
 - Other budgetary pressures
 - Ultimately, legislative negotiation

Legislative Process

You do a lot of work on your capital submissions. How do they get to the Long Bill?

Jun	Sep	Nov	Dec	Feb	Mar	Apr
1	2	3	4			

- 1. Agencies, CCHE, OSPB work on submissions.
- 2. CDC receives non-prioritized projects.
- 3. OSPB sends its recommended budget and prioritized list.
- 4. CDC annual hearings.

Fiscal Year 2024-25 Capital Construction Request

Personnel and Administration

Kipling Campus Chiller Replacement (Capital Renewal)

ROGRAM PLAN STA	TUS				2025-01
Approved Program	Plan	No	Date Approved:		
RIORITY NUMBERS	307				
Prioritized By	Priorit	ν.		k i	

11 of 62 PRIOR APPROPRIATIONS AND REQUEST INFORMATION

Fund Source	Prior Approp.	FY 2024-25	FY 2025-26	Future Requests	Total Costs
CCF	so	\$3,717,529	\$0	\$0	\$3,717,529
Total	so so	\$3,717,529	\$0	\$0	\$3,717,529

Recommended for funding.

ITEMIZED COST INFORMATION

OSPB

Cost Item	Prior Approp.	FY 2024-25	FY 2025-26	Future Requests	Total Cost
Land Acquisition	so	\$0	\$0	\$0	\$0
Professional Services	\$0	\$295,582	\$0	\$0	\$295,582
Construction	\$0	\$3,110,861	\$0	\$0	\$3,110,861
Equipment	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$0	\$0	\$0	\$0
Contingency	\$0	\$311,086	\$0	\$0	\$311,086
Total	\$0	\$3,717,529	\$0	\$0	\$3,717,529

PROJECT STATUS

This is a new, never-before-requested project.

PROJECT DESCRIPTION / SCOPE OF WORK

The Department of Personnel and Administration (DPA) is requesting state funds to replace three chillers at the Kipling Campus complex, which houses the Office of Information Technology's (OIT) Data Center. This is a capital renewal project. The capital renewal approach focuses on upgrading building systems, infrastructure, and the basic building components within existing buildings on a building-by-building basis, rather than project by project.

The project will replace the three chillers with more efficient water-cooled chillers, reducing the likelihood of a chiller failure and the associated impacts to OIT's data storage and service provision. The new chillers will be more energy efficient and environmentally friendly.

Cost assumption. DPA hired an engineering contractor to provide a cost estimate for the project. DPA added in considerations for contingency and additional design costs. The project accounts for inflation. As a capital renewal request, the project is exempt from the Art in Public Places and High Performance Certification Program requirements.

PROJECT JUSTIFICATION

DPA maintenance staff report periodic failures of chiller equipment monthly, as well as difficulty obtaining replacement parts in a timely manner. The department explains that the risk of data loss and service interruptions increases if the current chillers malfunction or fail and the Data Center becomes too hot. A 2023 vendor evaluation warned that the equipment is near its end of life, there are safety concerns with water from the cooling towers freezing in the winter, the system's energy efficiency is decreasing, and maintenance costs continue to grow. While the chillers are less than 20 years old, the need to run them at full capacity 24/7 has shortened their life span.

The department explains that the current chillers depend on R22 refrigerant, which is now banned from production and import by the Environmental Protection Agency. It is difficult and expensive for the department to acquire recycled R22. While alternative refrigerants are an option, they reduce the system's efficiency. There is also an environmental danger if the chiller system fails and releases R22.

If the chillers fail, the department estimates that temporary cooling costs would be between \$10,000-\$30,000 per month. The department also points out the incalculable costs associated with a loss of work productivity and service provision across the state if OIT equipment is damaged due to a chiller failure. The department says the project will also benefit the law enforcement building's cooling system, since it branches off of the OIT Data Center system.

Project alternatives. An outside contractor provided an analysis of two different replacement options: air-cooled and water-cooled chiller systems. Both options were more efficient than the current chillers, but DPA chose the water-cooled system, which is 50 percent more efficient at cooling than the air-cooled system and will require fewer structural modifications to the facility.

PROGRAM INFORMATION

DPA Capitol Complex Facilities Management manages the grounds and the buildings of the Kipling Campus, which includes OIT's Data Center. The OIT Data Center is a 24/7 facility that houses equipment supporting OIT's statewide operations. OIT supports numerous departments and state functions, including the Department of Human Services hospitals, youth services centers, and veteran's community living centers; Department of Public Safety fire & life safety responses; wildfire response; and Department of Corrections facility operations.

PROJECT SCHEDULE

	Start Date	Completion Date
Design	September 2023	December 2024
Construction	January 2025	June 2027



CDC Staff Write-Ups

- Topics include:
 - Program plan status
 - Prioritization
 - Prior appropriations, request amounts, itemized costs
 - Scope of work
 - Justification
 - Program information
 - Schedule
 - Source of cash funds (if any)
 - Operating budget impacts

Legislative Process

You do a lot of work on your capital submissions. How do they get to the Long Bill?

Jun	Sep	Nov	Dec	Feb	Mar	Apr
1	2	3	4	5	6	7

- 1. Agencies, CCHE, OSPB work on submissions.
- 2. CDC receives non-prioritized projects.
- 3. OSPB sends its recommended budget and prioritized list.
- 4. CDC Annual Hearings.
- 5. CDC submits its recommendation to JBC.
- 6. JBC introduces the Long Bill.
- 7. Long Bill passes (funding available).
- 8. Six-month encumbrance deadline (not shown).



2024 Session Highlights

- Check the Long Bill to see what capital projects were included
- Legislation to increase the controlled maintenance threshold
- Legislation for floodplain management—OSA leads
- Legislation removing 1319 reporting
- High inflation leads to varied strategies
 - Rescoping, supplemental funding, phasing

CDC Hits the Road

- Out of session activities (May December):
 - Meet every 4-6 weeks for regular business
 - Annual Hearings
 - Travel
- Travel
 - Agendas TBD
 - CDC learns how capital needs impact programming
 - ...and vice versa.

Questions?

Capital Development Committee

Bo Pogue • Matt Bishop • Nina Forbes Legislative Council Staff cdc@coleg.gov • (303) 866-5390 www.leg.colorado.gov/lcs

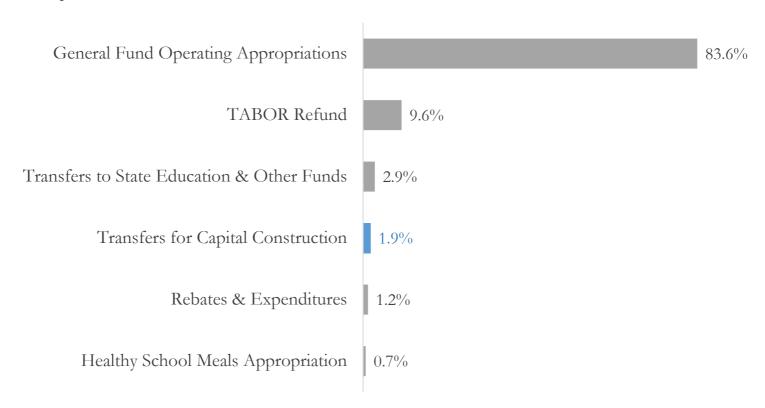
Capital Construction JBC Perspective

Andrea Uhl, JBC Staff

andrea.uhl@coleg.gov

Capital Construction as a percentage of overall General Fund budget

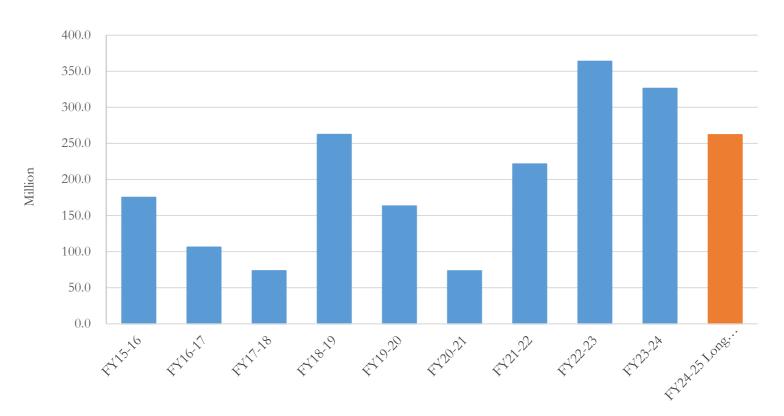
LCS September 2023 General Fund Overview



Based on the FY 2023-24 appropriation.

Historical Capital Construction Appropriations (State funds only)

- FY 2022-23 was a record high for capital spending due to the availability of ARPA funds
- The FY 2024-25 Long Bill includes \$262.2 state funds for Capital Construction projects



In deference to the legislative process for capital projects and the role of the CDC, JBC staff does not typically make recommendations for the reprioritization of capital projects

HOWEVER, staff does advise the Committee to consider these budgeting priorities:

- Controlled Maintenance, ideally up to the 1.0% CRV goal
 - Would take \$175.7 million in FY 2024-25 to meet the goal
- Capital Renewal
- Continuation phases of projects that have already been started

Be wary of:

- COP financing
- Phase 1 projects with back-loaded costs

Excerpt from OSA Annual Report:

Industry standards continue to emphasize that without an annual Reinvestment Rate (RR) of 3% to 4% of the Current Replacement Value (CRV) of a building inventory, conditions cannot be upgraded or maintained at acceptable levels and will continue to deteriorate (Reference: APPA, American Association of Higher Education Facilities Officers, report titled Capital Renewal and Deferred Maintenance Programs 2009). Concurrently, the Office of the State Architect has recommended as a goal that approximately 1% of the CRV of the State's general funded and academic building inventory be appropriated for Controlled Maintenance on an annual basis to address planned major maintenance and repairs throughout the building inventory and that an additional goal of 1% - 3% of the CRV be appropriated for Capital Renewal/Renovation to address upgrading overall conditions of existing state owned facilities.

- The Long Bill appropriation (shown below) only includes Level I Controlled Maintenance, totaling \$86.9 million and 0.5% of CRV
 - OSPB and the CDC recommended funding a portion (~22%) of Level II projects
- Funding all three levels would have achieved just under the 1% goal

Controlled Maintenance Funding Compared to Current Replacement Value



^{*}Controlled Maintenance scale is equal to 1.0 percent of CRV scale

The introduced Long Bill matches the CDC list except for:

- CSDB West Hall Renovation & Addition; and
- \$12.2 million for Controlled Maintenance Level II

HB24-1430 Long Bill Projects (Introduced Bill)					
	Total Funds	Capital Construction Fund	Institutional Cash Funds	Federal Funds	
Controlled Maintenance Level 1	\$86,883,052	\$84,875,462	\$100,000	\$1,907,590	
HED: CSU Clark Bldg Renovation and Addition, ph 3/4	31,814,757	23,814,757	8,000,000	0	
DOC: Sterling Access Controls Electronic Security Sys Rplc ph 2/2 (CR)	33,317,516	33,317,516	0	0	
DOC: Sterling Steam Condensate Line Replacement ph 2/2 (CR)	16,367,112	16,367,112	0	0	
DHS: Regional Center Kitchens, Pools, and Parking Lots ph 2/3	1,483,534	1,483,534	0	0	
HED: CSU Pueblo Technology Building Addition and Renov ph 2/2	14,702,642	14,253,042	449,600	0	
DHS: Kitchen Replacement, CMHIP ph 1/2	9,899,619	9,899,619	0	0	
HED: Adams State University Facility Services Replacement	29,424,616	28,247,631	1,176,985	0	
HED: Auraria Campus Safety Center ph 1/2	19,889,027	19,889,027	0	0	
HED: Western CU Crawford Hall Renovation (CR)	4,087,593	3,920,002	167,591	0	
HED: NW CC Rangely Siding, Insulation & Window Rplc (CR)	3,641,741	3,641,741	0	0	
HED: MSU Classroom to Career Hub	18,600,000	6,000,000	12,600,000	0	
DPA: Kipling Campus Chiller Rplc (CR)	3,717,529	3,717,529	0	0	
HED: CMU Performing Arts Expansion & Renov ph 2/2	13,669,574	12,288,947	1,380,627	0	
Subtotal - CDC State-funded recommendations	\$287,498,312	\$261,715,919	\$23,874,803	\$1,907,590	
CDC Cash-funded Recommendations for Funding					
HistCO: Regional Museum Preservation Projects	\$700,000	\$0	\$700,000	\$0	
DHS: Depreciation Fund Capital Improvements	1,547,881	0	1,547,881	0	
DPA: Capitol Complex Renovation and Footprint Reduction	18,179,092	0	18,179,092	0	
DNR: Property Acquisitions & Improvements	25,000,000	0	25,000,000	0	
DNR: Infrastructure & Real Property Maintenance	34,001,000	0	34,001,000	0	
Subtotal - CDC Cash-funded recommendations	\$79,427,973	\$0	\$79,427,973	\$0	

•	The JBC typically targets a Capital Construction list similar to the dollar amount pro-	roposed
	by OSPB	

- The CDC often recommends a much higher dollar amount
- Capital Construction is usually one of the last decisions the JBC makes when balancing the budget package

The Long Bill Package also includes Joint Budget Committee bill H.B. 24-1422 (Capital Renewal Project Cost Threshold)

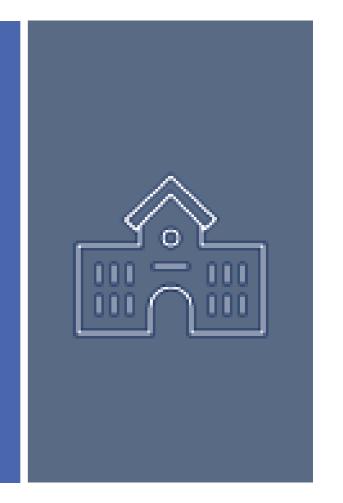
- Increases the threshold for Capital Renewal versus Controlled Maintenance from \$2.0 million to \$5.0 million effective this summer for FY 2025-26 budget requests
- Threshold will be adjusted by inflation as measured by the Producer Price Index every 3 years
- OSA is required to publish the threshold on its website

Questions?

andrea.uhl@coleg.gov



Kennedy Evans, Lead Finance Analyst Colorado Department of Higher Education

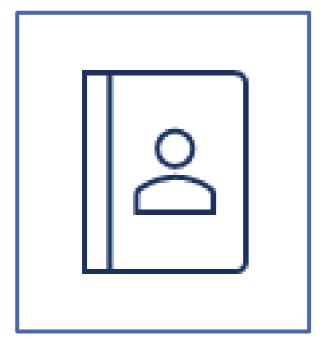


Statutory Authority



■CRS 23-1-106: "Duties and powers of the commission with respect to capital construction and long-range planning - legislative declaration - report - definitions. (1) Except as permitted by subsection (9) of this section, it is declared to be the policy of the general assembly not to authorize any activity requiring capital construction or capital renewal for state institutions of higher education unless approved by the commission."

CCHE's Role

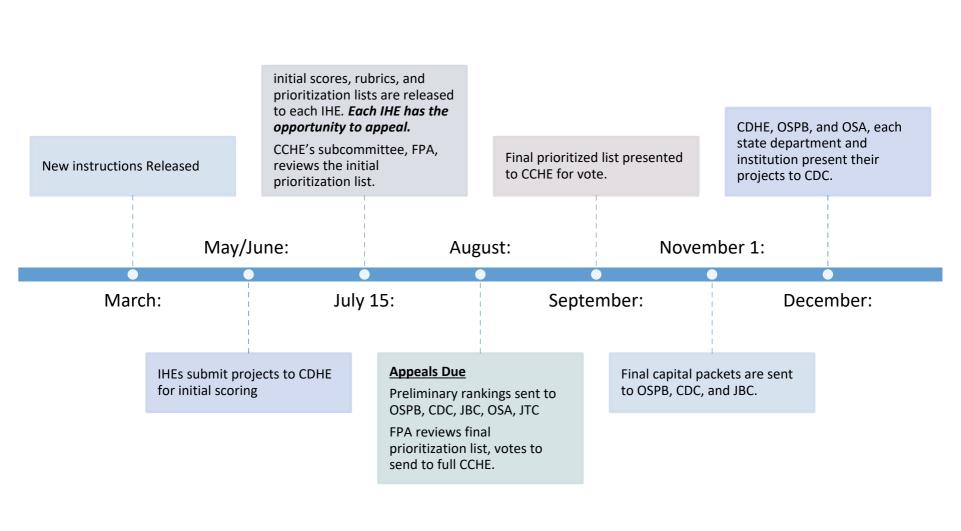


- CCHE/CDHE are responsible for the scoring and rankings of all capital construction, renewal, and IT projects.
- CCHE utilizes a rubric system to rank all submitted projects.
 - This rubric gets re-vamped every 5 years, to help keep in line with commission priorities.
 - We are currently in the process of updating our rubric for use in the FY25-26 process.

	CC/CR Rubric Categories		IT Rubric Categories
1.	Health and Safety	1.	IT Health, Security and Industry Standards
2.	Reduction of Deferred Maintenance	2.	Other Fund Sources
3.	Other Fund Sources		o (Cash Contribution of Total Funds Requested)
	o (Cash Contribution of Total Funds Requested)	3.	Quality of Planning/Proposal
4.	Space Needs Analysis	4.	Achieves Strategic Plan Goals
5.	Achieves Strategic Plan Goals		O Updated with new strategic plan
	o Updated with new strategic plan	5.	Governing Board Priority
6.	Governing Board Priority		

CCHE Rubric

All FY25-26 Capital Construction/Renewal/IT requests All CC/CR/IT cash-funded projects • 1331 Emergency Supplementals Regular Supplementals • Non-Monetary Supplementals



CDHE utilizes different forms & instructions than OSA. For all current forms, please visit: https://highered.colorado.gov/capital-construction

If you think a form or information is incorrect, please reach out directly.

If you would like to be a part of the CCHE rubric revision group, please reach out via email.

Kennedy Evans, Lead Finance Analyst

• Kennedy.evans@dhe.state.co.us

Crystal Collins, CFO

• Crystal.collins@dhe.state.co.us

Corey Evans, Budget Director

• Corey.evans@dhe.state.co.us

Delegate Discussion

- With your delegation, you are the Procurement Official for capital construction
- With each signature, you are attesting that a document has been reviewed and has met OSA Policies and Procedures. -No Pressure!
- Find your Letter If you are partially delegated, are you sending the encumbrance documents to OSA for review prior to signing?



State Buildings Program Delegation Decoder Ring

- Read the OSA/SBP Policies and Procedures
- Refer to the Basic Steps Checklist often
- If an issue arises during the administration of a project, please refer to the Policies and Procedures for guidance.
- If the answer or direction is not clear after reviewing the policies and procedures, please put on the Decoder Ring and hold it up to a light source for maximum glow and enlightenment.
- If the answer still does not come to you, then reach out to the Office of the State Architect/State Buildings Program for consultation.



Lunch Break

TIME	TOPIC	PRESENTER(S)
8:00 - 8:30	Registration & Continental Breakfast	OSA Team
8:30 - 9:00	Welcome & Introductions	Tana + CSU Staff
9:00 - 9:45	OSA Program Updates - will feature program overview	OSA Team
9:45 - 10:00	Annual Instructions Questions	OSA Team
10:00 - 10:20	BREAK 1 (Networking Time)	
10:20 - 11:00	Office of State Planning and Budgeting (OSPB) Presentation	Tammy Pacheco
11:00 - 11:15	Capital Development Committee (CDC) Presentation	Bo Pogue, Matt Bishop, Nina Forbes
11:15 - 11:30	Joint Budget Committee (JBC) Presentation	Andrea Uhl
11:30 - 11:45	Commission on Higher Education (CHE) Presentation	Kennedy Evans
11:45 - 12:00	Delegation	Tana Lane, Kathleen Miller
12:00 - 1:00	LUNCH (Networking Time)	
1:00 - 1:15	Statewide Planning Program Presentation	James Walker, Javier Chavez
1:15 - 1:30	Real Estate Program Presentation	Cameron Kennedy, Jennifer Threlkeld
1:30 - 2:00	Sustainability Presentation (featuring the Colorado Energy Office, the Sustainability Office, and the Energy & Environment Program)	DeLynne Southern, Caitlin Casassa, Rod Vanderwall, Bailey Vigil
2:00 - 2:15	Buy Clean Colorado Presentation	Bailey Vigil, Hydie Alcantara
2:15 - 2:30	Labor Burden Presentation	Michael Gifford, Assoc. of General Contractors
2:30 – 2:45	BREAK 2 (Networking Time)	
2:45 - 3:15	Closing Remarks	Tana Lane
3:15-4:00	Campus Information/Tour	CSU Staff





OFFICE OF THE STATE ARCHITECT

STATEWIDE PLANNING PROGRAM

James Walker
Manager, Statewide Planning
Program

Javier Chavez
Senior Planner, Statewide Planning
Program





GENERAL OVERVIEW

Planning process and document standards:

 OMP/FMP/FPP instructions and templates

Planning document review / recommend:

 Required prior to CC project recommendation for projects over \$500,000

Annual CC/CR/CM project request review for State Agencies:

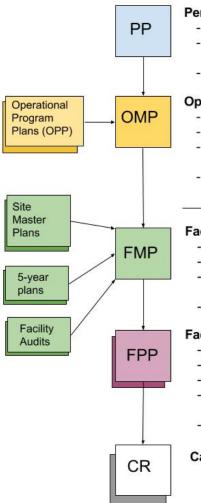
 Project tour/review/recommend for all projects regardless of funding source





PLANNING DOCUMENT FRAMEWORK for STATE AGENCIES

State of Colorado, Dept of Personnel & Administration Office of the State Architect Statewide Planning Program



Performance Plan

- Sets agency's annual direction
- OSPB instructions, review and approval
- Updated annually

Operational Master Plan

- Overall agency profile
- OSA instructions and review only
- Summary of programs and space summary agency wide
- Valid for 3 years with annual update cycle

Operational programming

Facilities programming

Facilities Master Plan

- Organizes needs.
- OSA instructions, review and approve.
- Identifies and prioritizes agency capital needs.
- Valid for 10 years with annual update cycle.

Facility Program Plans

- Specific parameters of individual project.
- Cost / schedule estimates.
- OSA instructions, review and approve.
- Forms basis for and will accompany capital request.
- Valid for 3 years with annual update cycle.

Capital Requests

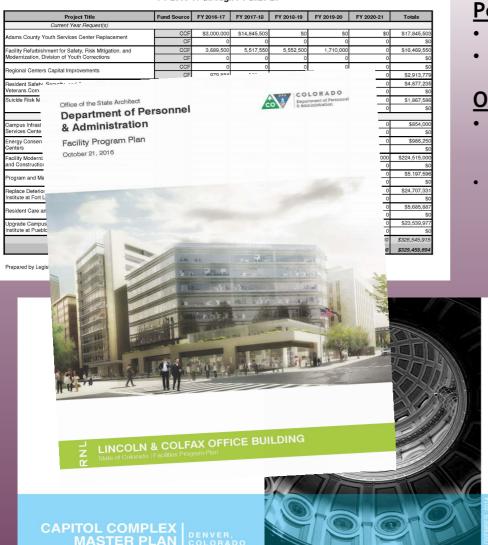
- Prepared annually
- Organized in FMP
- OSA instructions, review and approve
- Valid for one year but can be resubmitted with updates.

STATEWIDE PLANNING PROCESS

- Occurs year-round and may involve planning consultant
- Explains program requirements
- Justifies expenditures on facility construction and improvements
- Long-term organization of facility needs for budget planning
- Process details available on OSA website



Department of Human Services Five-Year Projection of Need FY 2016-17 through FY 2020-21



PLANNING DOCUMENT TYPES

Performance/Strategic Plans:

- Prepared annually by departments for OSPB
- Sets annual goals

Operational Plans:

- Operational Program Plan (OPP): analyzes a specific program/division
- Operational Master Plan (OMP): incorporates the annual performance plan and describes the operations/goals of the department.

Facility Plans:

- Facility Program Plan (FPP): analyzes a specific facility
- Facilities Master Plan (FMP): analyzes the entirety of the department's facilities
- Space Plans: organizes lease space

Annual Plans:

- Five Year Plans, Building Inventory, Facility Audits
- Facility Audit Instructions 2018 update

DPA

	Office of the State Architect				March 6, 2024
	FY2025-26 CAPITAL CONS	STRUCTION CAPITAL REN	EWAL PROJECT REQUES	T - COST SUMMARY (CC	CR CS) *
(N) (B)	(1) Funding Type:		(2) Project Title:		
(B)	(1) Agency/Institution:		(2) Project Phase (of):		
(6)	(1) OSA Delegate Name:		(2) Project Type:		
(<u>0)</u> (0)	(1) Year First Requested:	FY	(2) State Controller Project #:		

19	(a) Project Budget Cost Components and Funding Sources)Total ect Costs	Ĭ.	Total Prior iscal Year ppropriatio		d) Current Y Request	(0) Year Two Request	(6)	Year Three Request	()	() Year Four Request		Year Five Request
	Land /Building - Acquisition / I	iispo	sition												
(3)	Land Acquisition / Disposition	\$		\$		\$	-	\$		\$		\$		\$	
(3)	Building Acquisition / Disposition	\$		\$		\$	-	\$		\$		\$		\$	
(4)	Total Acquisition/Disposition	\$	-	\$		\$	-	\$	-	\$		\$	-	\$	-
	Professional Services														
(5)	Planning Documentation	\$	-	\$		\$	-	\$	-	\$		\$	-	\$	
(6)	Site Surveys, Investigations, Reports	\$	-	\$		\$	-	\$	-	\$		\$:	
(17)	Architectural/Engineering/ Basic Services	\$		\$		\$	-	\$		\$		\$		\$	
(8)	Code Review/Inspection	\$	-	\$		*	-	\$		\$		\$		*	
(9)	Construction Management	\$		\$		•	-	\$		\$		\$:	
(10)	Advertisements	\$	-	\$		\$	-	\$	-	\$		\$:	
	Other (Specify)	\$	-	\$		\$	-	\$		\$		\$		\$	-
(12)	Inflation Cost for Professional Services	\$	-	\$		\$	-	\$		\$		\$	-	\$	-
	Inflation Percentage Applied				0.00%	_	0.002	┖	0.00%		0.00%	L	0.00%		0.00%
(14)	Total Professional Services	\$	-	*		3	-	\$		1		\$		1	-

B. PROJECT SUMMARY/STATUS:

Funds (CCE):

Funds (RF):

regarding the agency or program. See instructions for further detail.

Project Cost

SUMMARY OF PROJECT FUNDING REQUEST: /from CCCR CS form, Rows 47 through 52:

(12)	Inflation Cost for Professional Services	\$
(15)	Inflation Percentage Applied	
(14)	Total Professional Services	\$
	Construction or Improvement for	ttacked det
(15)	Infrastructure Service/Utilities	\$
(16)	Infrastructure Site Improvements	\$
(11)	Structure/Systems/ Components	
(16)	Cost for New (GSF):	\$
(19)	New at \$X Cost for Renovation (GSF):	
(20)	Cost for Renovation (GSF):	\$
(21)	Renovation at \$X Cost for Capital Renewal (GSF):	
(22)	Cost for Capital Renewal (GSF):	\$
(25)	Renewal at \$X	
(24)	Other (Specify)	\$
(23)	High Performance Certification Buy Clean Colorado Act Accessibility Inflation for Construction	\$
(20)	Buy Clean Colorado Act	\$
1217	Accessibility	•
(20)	Inflation for Construction	\$
(29)	Inflation Percentage Applied	
(30)	Total Construction Costs	\$
	Equipment and Furnishings	
1311	Equipment Furnishings	\$
(00)	Furnishings	\$
(22)	Communications Inflation for Equipment & Furnishings	\$
/20/	Inflation for Equipment & Furnishings	\$
1001	Inflation Percentage Applied	_
		1
(07)	Miscellaneous	
1017	Art in Public Places Relocation Costs	\$
100)	Other Costs [specify]	\$
(40)	Other Costs [specify] Other Costs [specify]	•
(40)	Other Costs [specify]	\$
1411	Other Costs [specify]	\$
(42)	Total Misc. Costs	2
	Total Project Costs	
(40)	Total Project Costs	\$
	Project Contingency	
(44)	5% for New	\$
[45]	10% for Renovation	\$
(46)	Total Contingency	\$
	Total Budget Request	
(47)	Total Budget Request	\$
	Funding Source	
(48)	Capital Construction Fund (CCF)	\$
(43)	Cash Funds (CF)	\$
(50)	Reappropriated Funds (RF)	2
1511	Capital Construction Fund (CCF) Cash Funds (CF) Reappropriated Funds (RF) Federal Funds (FF) Highway Users Tax Fund (HUTF)	\$

MA ICOLORADO

CC- CR - CM PROJECT REVIEW

The Statewide Planning Program reviews upcoming project requests at State Agencies, regardless of funding:

- Tour all upcoming projects prior to review
- Assist with project approach and requirements, review & approve FPPs
- Review and recommend CC, CR, and CM requests
- Quantify and organize agency projects making recommendations to OSPB
- Also review and approve supplemental project requests

	FY2025-26 CAPITAL CO	NSTR	UCTION CAPITAL RENE	WAL PROJECT	REQUEST -	NARRATIVE (CO	CR N)*
A	(1) Project Title:						
В	(1) Agency:			(2) OSA Deli	gate Signature		Date
c	(1) Funding Type:				Management uilding list N/A:		
D	(1) Project Phase (Phase _of_):			(2) State Contro	ller Project # (ii a continuation)		
_	(a) Resident France		Capital Construction (CC)	(2) Principal	Representative		
E	(1) Project Type:		Capital Renewal (CR)		Signature	:	Date
F	(1) First Year Requested:	FY		(2) OSA Ro	view Signature		Date
G	(1) Priority Number:		f	(2	Revision Date	:	Date
н	(1) Total Project Cost:			(2) Cun	ent Phase Cost		
	ach CCCR CS Form ACILITY PLANNING DOCUMENTA	TION:					
	1) OSA approved Facility Program	Plan/0	apital Construction:	Yes	No	Date Approved:	
	2) Facility Condition Audit or other	erappri	oved Facility Management			_	
	Plans/Capital Renewal:			Yes	No	Date Approved:	
	Enter Reported Facility Condition FCI: Historically Designated Building				orted FCI:	Projected FCI: Yes/No	

Provide a brief scape description of the project and explain the status of each prior appropriated phase. Do not provide in-depth information

Budget Year

Provide a description of the pragrams within the agency impacted by this request. See instructions for further detail.

E. PROJECT DESCRIPTION/SCOPE OF WORK/IUSTIFICATION:

Provide a detailed description of the project, phases, funding and any other information relevant to the project. Include whatever pertinent material available to support the request. See instructions for further detail.

History of Appropriated Projects funded with Controlled Maintenance, Capital Construction Capital Renewal, Emergency CM repairs, cash, or operational funds completed within the last fifteen [15] years or ongoing projects that can be associated with either this CCCR building or infrastructure request.

Project No. Project Title

Project Tools 5

Completion Date or Status

Pag





TY2025-26 VACANT FACILITY MANAGEMENT PLAN (OSA VFMP) 1) AGENCY / INSTITUTION: 3) OSA DELEGATE NAME: 2) SUBMITTAL DATE: 4) OSA DELEGATE EMAIL:

FACILITY SPECIFIC INFORMATION	
5) FACILITY NAME:	16) INITIAL DATE VACANT:
6) FACILITY ADDRESS:	
7) COUNTY PARCEL NUMBER:	17) TOTAL GROSS SQUARE FEET:
8) REASON FOR UN	

ANNUAL DOCUMENT SUBMITTALS

The Statewide Planning Program reviews state agency annual document submittals:

9)	WHAT WAS THE F
	Office Ret
	Other (Explain

10) FACILITY USE A Office Ret Other (Explain

> A) HAS A COST-POTENTIAL D RENTING AT

> > SHARING OF

11) IS THE INTENDE

12) WHAT IS THE AC

13) ESTIMATED MA

14) HOW WAS A VA

Appraisal
Risk Manager

15) DOES THE FACI

PLAN: (PLEASE)



(A) Agency/Institution:

(C) OSA Delegate Name:

(B) Date submitted:

A. AGENCY / INSTITUTION PLANNING DOCUMENTS

B) IF THE FACIL Indicate the ongoing effort or status of the agency's/institution's recent planning documents. Add rows as needed. It is RECYCLED IN acceptable to use multiple forms for ease of reporting multiple campuses.

PROJECTS:

1 OPERATIONAL PLANNING DOCUMENTS

Туре	Completion Date	Status / Report Cycle
Performance / Strategic Plan		
Operational Master Plan(s)		
Operational Program Plan(s)		
Other		

FY2025-26 ASSET MANAGEMENT STRATEGY PLAN (OSA AMSP)

2. FACILITIES PLANNING DOCUMENTS

The following items could be part of the Facilities Master Plan or individual plans/reports. Refer to the list of definitions on the State Architect's webpage for clarity.

Туре	Completion Date	Included w/ Master Plan Y/N?	Status / Report Cycle
Facilities Master Plan(s)			
Facility Program Plan(s)			
Space Planning			
Building Condition Audit(s)			
Infrastructure Assessment(s)			
Accessibility Planning			
Energy Management Plan(s)			
Hazardous Material Survey(s)			
Resilience Planning			
Security Planning			
Water Management Plan(s)			
Other			

OSA VFMP Rev. 02/2024

B. CAPITAL CONSTRUCTION/CAPITAL RENEWAL (CCCR) FIVE-YEAR PROJECT PLAN DEVELOPMENT

Describe the overall strategy for the development of the CCCR Five-Year plan. Explain how the planning documents are utilized to determine the scope, the importance, and the fiscal year of the request.

CONTROLLED MAINTENANCE (CM) FIVE YEAR PLAN DEVELOPMENT

Describe the strategy for the development of the CM Five-Year plan. Explain how the planning documents are utilized to determine the scope, the importance, and note the fiscal year of the request. Describe the strategy for maintaining during the condition of all general funded or academic buildings and associated infrastructure. For example is the intent to upgrade as funding allows, by criticality, by building, by system, by infrastructure, by location or by a combination of these components). Please provide examples of project requests taken directly from your current CMF tree-Year Plan.

- 5-year Plans for CC-CR and CM
- Asset Management Strategy Plans
- New Facility Audits
- State Agency Project Status Reports
- Updates to Vacant Facility Reports in cooperation with the Real Estate Program
- Updates to Building Inventory Forms
- Action Plans for Code Compliance



OSA AMSP Rev. 02/2024 Page 1



ANY QUESTIONS?



CONTACT INFORMATION

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Senior Planner, Statewide Planning Program javier.chavez@state.co.us

Website: https://osa.colorado.gov/planning



Real Estate

Cameron Kennedy

Manager, Real Estate Program cameron.kennedy@state.co.us

Jennifer Threlkeld

Specialist, Real Estate Program jennifer.threlkeld@state.co.us



Leasing Process Highlights

Commercial Office Leasing

Identify space need

- Space Request Form to REP, Secure funding source
- If ≥35% office use, SPP involved space planning

Must use State Service Broker

- Tenant Authorization Agreement
- Survey of available properties

Locate New Space

- Site Tours
- Analyze for most desirable
- RFP's to top choices

Final Selection

- Review Landlord responses to RFP's
- Agency/Broker/ REP Assessments
- Broker negotiations

Lease Drafting

- Reviews and Approvals:
 - 1st Landlord 2nd Tenant 3rd REP
 - 4th Controller 5th AG
- Final lease is executed

REP = Real Estate Programs



Important Things to Remember

- Notify REP (Real Estate Programs) early
 - •12 to 18 month lead time
- Identify and Secure Funding Sources
 - Cannot engage broker until funding is confirmed
- Submit SRF (Space Request Form)
 - Kicks off the process within REP
- Must Use Our State Service Broker
 - Very limited exceptions in advance





Current Market Conditions

- → Office occupancy rates vs. utilization rates
- → Landlord/Owner financial strength considerations
- → Downtown building foreclosure environment
- → Lender involvement in leasing
- → TI improvements



Sustainability

Presenters:

Colorado Energy Office - DeLynne Southern

Sustainability Office - Caitlin Casassa

Energy & Environment Program - Rod

Vanderwall, Bailey Vigil, Hydie Alcantara



Colorado Energy Office



Mission

Reduce greenhouse gas emissions and consumer energy costs by advancing clean energy, energy efficiency and zero emission vehicles to benefit all Coloradans.



Vision

A prosperous, clean energy future for Colorado.



FY23 Legislative Accomplishments

Building Electrification for Public Buildings (HB22-1362)

- \$10,000,000 Grant Program
- Eligibility: Public buildings that install equipment that reduces GHGs
- 30% of grant fund earmarked for LMI, DI, Just Transition communities

New Programs & Initiatives

High Efficiency Electric Heating & Appliances (HB22-1362)

- \$11,000,000 Grant Program
- Eligibility: All sectors, neighborhood-scale energy efficiency upgrades
- 36% of grant fund earmarked for LMI, DI, Just Transition communities

Geothermal Energy Grant (HB22-1381)

- \$12,000,000 Grant Program
- \$8M for space conditioning & water heating projects; \$4M for P3s to support electricity generation



FY23 Legislative Accomplishments

Geothermal Tax Credit Offering

- Private entities, Contractors, Local Governments, Public private partnerships
- Up to 30% of of investment cost coverage or less than \$5M; \$.03/kWh up to \$1M per tax year
- First funding round opens Spring 2024

New Programs & Initiatives



Building Performance Colorado: Building List

- Colorado is working with <u>Touchstone IQ</u> and has launched the <u>Building Performance</u> program statewide
- Outreach to all covered building owners commenced in March 2022
 - Compiled this list through Tax Assessor data and local benchmarking program data
 - Still trying to fill in several gaps in the building list:
 - Correct building information
 - Correct building owner information
- To find out if a building you own is covered by Colorado's benchmarking requirements, please use this <u>Building ID</u> <u>Search Tool</u>



buildingid.touchstoneiq.com



EPC Green Revolving Loan Fund

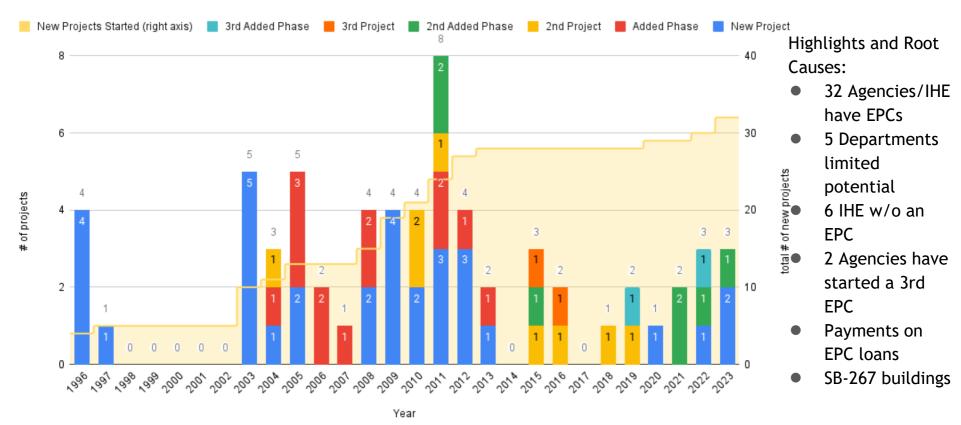
- ✓ Single Procurement Contract for design/engineering, installation, startup, and M&V
 - Selection from pre-qualified ESCO list
 - Provides assistance with benchmarking ordinances and future performance requirements
 - Includes savings measures beyond energy (water, rate switching, resource/purchasing optimization
- ✓ Generates Positive/Neutral Cash Flow, exempt from TABOR
- ✓ Payments are from existing utility budgets, not requiring new funding sources
- ✓ Guaranteed energy and operational savings
- ✓ Promotes local workforce and economic development
- ✓ No-cost support from the Colorado Energy Office & expedited contracting process
- ✓ Standardized, state-approved documents
- ✓ Colorado Energy Office engineering & contract support throughout lifecycle of the project



Program Website: Energy Performance Contracting

State Agency EPC Project History

EPC Projects: New Project, Added Phase, 2nd Project, 2nd Added Phase, 3rd Project, 3rd Added Phase





High Performance Certification Program

- > HPCP
- Third Party Verification Requirement (Work with OSA for a waiver or modification of policy)
- Meet the Goal of the Policy (in italics)
 - Sustainable Building Guidelines:
 - LEED (usgbc.org) Gold
 - Green Globes (greenglobe.com) 3 Globes
 - BREEAM USA (breeam usa) Very Good
 - Third Party CX (minimum requirement modification of policy per OSA approval)
 - Other Sustainable Building Guideline with OSA Approval



Executive Order D 2022 016: Greening of State Government

C.R.S. § 24-75-114.

Appropriations for utilities - roll-forward spending authority.

Any unexpended and unencumbered money appropriated to a department in a specific line item for utilities ... remains available for expenditure in the next fiscal year ... without further appropriation ... to purchase utilities conservation equipment or services. At the end of the next fiscal year, money that is unexpended or unencumbered reverts to the fund from which it was appropriated.

DPA Water Wildly Important Goal (WIG)

Reduce water usage in the state agencies by converting X square feet of grass landscaping to xeriscaping or hardscaping by June 30, 2025.



Executive Order D 2023 018: Office of Sustainability

Establish an Office of Sustainability:

Coordinate across State
Government on the adoption
of water efficiency
measures, maximization of
federal incentives, energy
performance contracting,
climate change adaptation,
building electrification,
pollution reduction, and
reduction of costs for state
operations.

Create a policy to phase out gas-powered lawn and garden equipment in the ozone nonattainment area and explore the feasibility of expanding this phase-out to all statewide operations.

Develop a water efficient landscaping policy for new construction and substantial renovation projects for State facilities.



Other Updates

- ➤ Turf Replacement Program (<u>HB22-1151</u>)
 - Requires the <u>Colorado Water Conservation Board</u> (CWCB) to create a grant program by July 1, 2023.
 - Provides \$2 million to allocate to eligible entities for specific water-wise landscaping and turf replacement (Replacing nonfunctional irrigated turf with water-wise landscaping).
- ➤ <u>SB 24-005</u> Prohibits DPA from allowing the installation, planting or placement of nonfunctional turf, artificial turf or invasive plant species as part of a project for the construction or renovation of a state facility
- Landscape Policy for New Construction and Substantial Renovation



Water Management Considerations



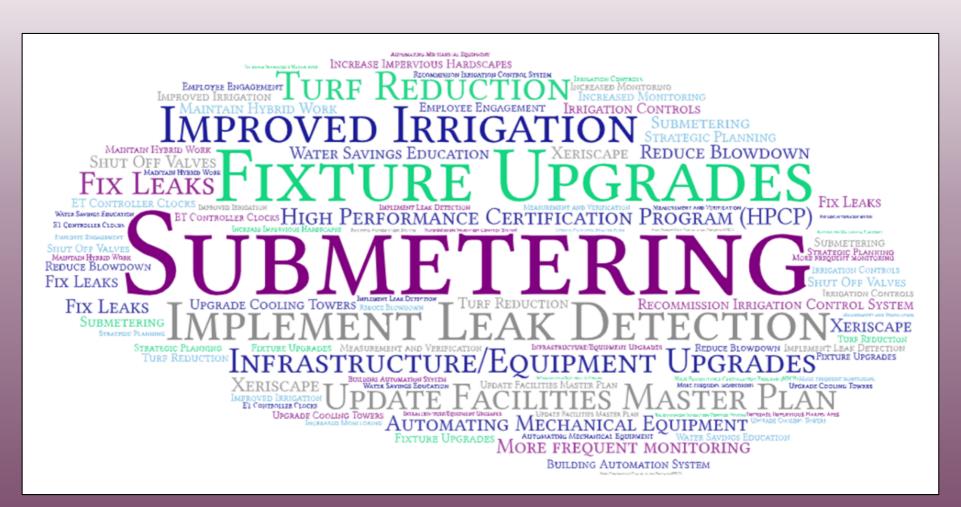
Per Executive Order D 2022 016, agencies and/or departments are directed to:

Reduce potable water consumption by at least 2% by the end of FY2024-25 over the FY2014-15 baseline.

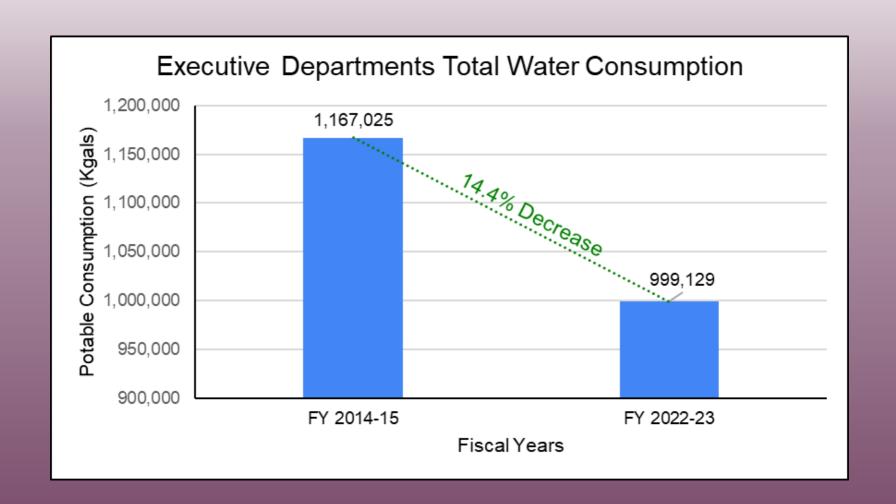
Water Management Plan implementation shall start on May 1, 2024:

- Implementation includes both the actual work that needs to be completed and the request of funding for projects
- Please submit any CM/CR requests through the annual OSA/CDHE capital request process









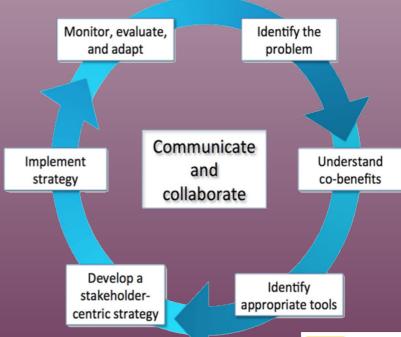


Water Management Considerations

<u>DPA Proposed Water Wildly Important Goal (WIG):</u> Reduce water usage in the state agencies by converting X square feet of grass landscaping to xeriscaping or hardscaping by June 30, 2025.



The Process of Integrated Water Management







Sustainability Contacts

Colorado Energy Office:

DeLynne Southern, delynne.southern@state.co.us

DPA Office of Sustainability:

Caitlin Casassa, caitlin.casassa@state.co.us

OSA Energy & Environment:

Rod Vanderwall, <u>rod.vanderwall@state.co.us</u> Hydie Alcantara, <u>hydie.alcantara@state.co.us</u> Bailey Vigil, <u>bailey.vigil@state.co.us</u>



Buy Clean Colorado (BCCO) Act: Environmental Product Declaration (EPD) Review

Presented by: Bailey Vigil, EIT II, LEED Green

Associate

Office of the State Architect





On OSA Website....

Home > Energy & Environment > Buy Clean Colorado Act

Introduction Buy Clean

Buy Clean Colorado Act

The Buy Clean Colorado (BCCO) Act (C.R.S. 24-92-117) applies to State <u>public projects</u> for which the project cost **exceeds five hundred thousand dollars** (\$500,000) and for which an agency of government issues a **design solicitation** on or after **January 1, 2024**

https://osa.colorado.gov/energy-environment/buy-clean-colorado-act

Website contains: BCCO Act Policy, OSA's GWP Limits, BCCO Act Forms, Educational & Training Materials, Important Definitions, and Tools & Resources



Why are EPDs important?



Product Impacts
Declared Unit: 1 m³ of 10,000 psi concrete at 28 days

445 kgCO2eq

460 kgCO₂eq -15 kgCO₂eq 0.000 kgCFC11eq

2.96 kgSO2eq

0.09 kgNeq 0.61 kgO₃eq

3000 MJ

nount Per Declared Unit

Global Warming Potential

Primary Energy Demand

Ozone Depletion

Eutrophication

- EPDs are standardized, third-party-verified documents that report the environmental impacts of a product
- EPDs can be used to support decision-making throughout the project
- EPDs encourage the demand/supply of products that promote the more sustainable use of resources

Analogy: EPDs are similar to the ingredient labels on food

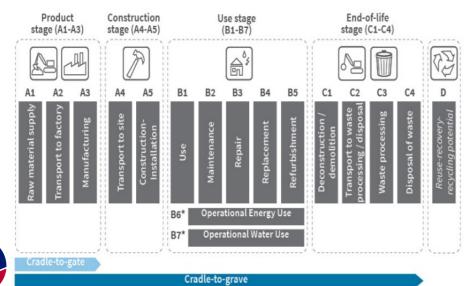
packaging

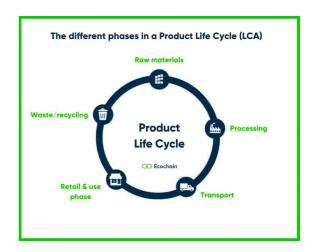
Facts
Calories from Fat 84
% Daily Value*
14%
6%
0%
2%
11%
9.8g 13%
40%
Vitamin C 16%
Iron 14%



How are EPDs made?

- A product life cycle assessment (LCA) is the required method for quantifying the environmental impacts of a product over its life cycle
 - Considers applicable product category rule (PCR) requirements
 - EPDs disclose the results of product LCAs









EPD Definitions

"Environmental Product Declaration" or "EPD" or "Type III EPD" means a third-party verified document that summarizes the life cycle assessment (LCA) of a single product and publicly discloses its environmental impacts. EPDs enable comparisons between products serving the same function. For an EPD to be deemed approved:

- A. The EPD must be a current product-specific, Type III EPD.
- B. The EPD must reference all ISO Standards ISO 14025:2006, ISO 14040:2006, ISO 14044:2006, and ISO 21930:2017.
- C. The EPD must align with the applicable product category rule requirements.

"Industry-Wide Environmental Product Declaration" or "IW-EPD" means an EPD that meets the representativeness criteria and is released by multiple manufacturers to publish the production-weighted average footprint of the entire industry.



EPD Demo – What to Look for

What to look for and verify when reviewing EPDs:

- Period of validity: EPD has not expired yet

- Compliance with required ISO standards
- ✓ Aligns with the applicable PCR requirements





EPD Demo: Steel Pipe & Tube

2.4 DECLARATION OF METHODOLOGICAL FRAMEWORK

The scope of the EPD is cradle-to-gate, including raw material extraction and processing, transportation, steel manufacture and rolling. The life cycle phases included in the product system boundary are shown below.

Table 1. Life cycle phases included in the Bull Moose Tube steel pipe and tube product system boundary.

Product			truction ocess		Use				End-of-life			Benefits and loads beyond the system boundary				
A1	A2	A3	A4	A5	B1	B1	ВЗ	B4	B5	В6	B7	C1	C2	C3	C4	D
Raw material extraction and processing	Transport to manufacturer	Manufacturing	Transport	Construction - installation	Use	Maintenance	Repair	Replacement	Refurbishment	Operational energy use	Operational water use	Deconstruction demolition	Transport	Waste processing	Disposal	Reuse, recovery and/or recycling potential
X	x	x	MND	MND	MND	MND	MND	MND	MND	MND	MND	MND	MND	MND	MND	MND

X = Module Included | MND = Module Not Declared



2.2 PRODUCT FLOW DIAGRAM

A flow diagram illustrating the production processes and life cycle phases included in the scope of the EPD is provided below.

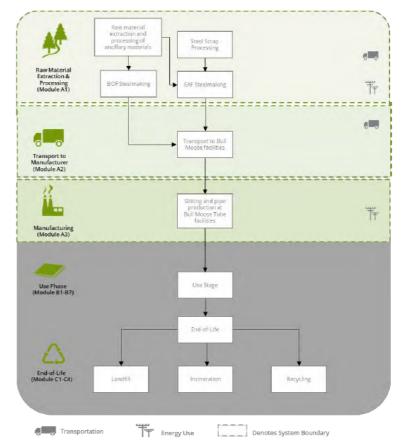
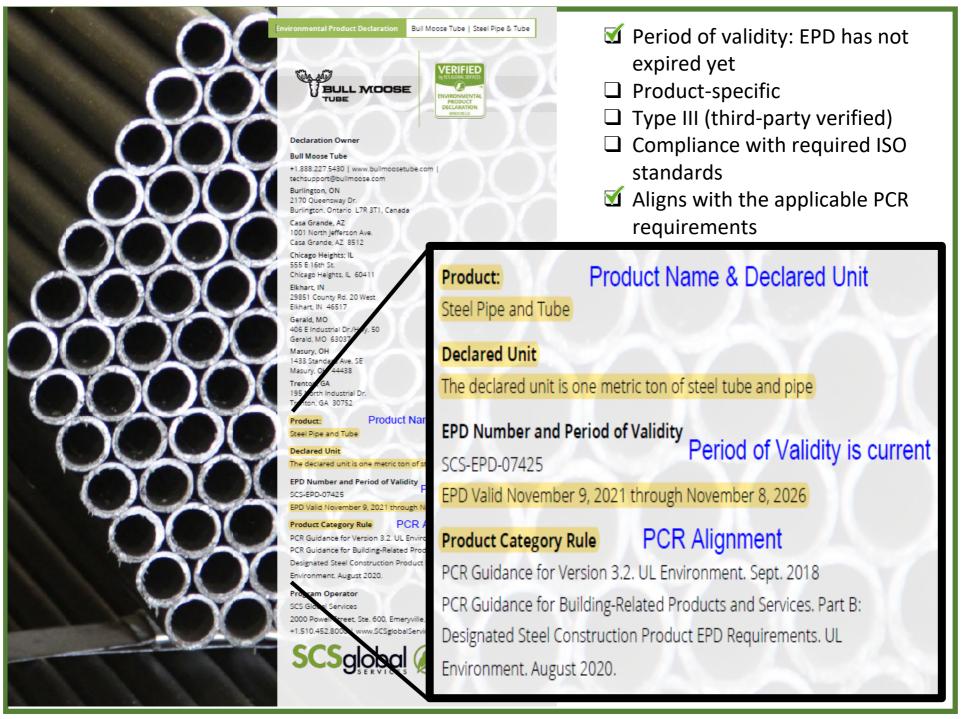


Figure 1. Flow Diagram for the life cycle of the Bull Moose Tube steel pipe and tube.



different calculation models, may not be comparable. When attempting to compare EPDs or life cycle impacts of products from different companies, the user should be aware of the uncertainty in the final results, due to and not limited to, the practitioner's assumptions, the

source of the data used in the study, and the specifics of the produ In accordance with ISO 21930:2017, EPDs are comparable only if they con

applicable, include all relevant information modules and are based on equivalent

Declaration owner: Address: Declaration Number: Declaration Validity Periodic Program Operator: Declaration URL Link: LCA Practitioner: LCA Software and LCI database: Product's Intended Application: Product RSL: Markets of Applicability: EPD Type: EPD Scope: LCA Method and Version: Independent critical review of the LCA and data, according to ISO 14044 and ISO 14071	Bull Moose Tube See cover full list of facilities Included in EPD SCS-EPD-07425 ESPD Valid November 9, 2021 through November 8, 2026 SCS Global Services https://www.scsglobalservices.com/certified-green-products-guide Tess Garvey, Ph.D., SCS Global Services OpenLCA 1.10 software and the Ecoinvent v3.7.1 database Steel Pipe and Tube n/a Global Product-Specific EPD Cradie-to-Gate CML-4A and TRACI 2.1	Third Party Verified	 ✓ Product-specific ✓ Type III (third-party verified) ✓ Compliance with required ISO standards ✓ Aligns with the applicable PCR requirements 					
Part A	Thomas Glosid, Ph.D., Industrial Boology Consultants PCR Guidance for Building-Related Products and Services Part A: Life Cycle		Draduct Creekin EDD					
Product Category Rule:	Calculation Rules and Report Requirements. Version 3.2. UL Environment. 5	EPD Type:	Product-Specific EPD					
Part A PCR Review conducted by:	Lindita Bushi, PhD (Chair): Hugues Imbeault-Tétreault, Ing., M.Sc.A; Jack Gel	EPD Scope:	Cradle-to-Gate					
Part B Product Category Rule:	PCR Guidance for Building-Related Products and Services. Part B: Designate Construction Product EPD Requirements. UL Environment. August 2020.	LCIA Method and Version:	CML-IA and TRACI 2.1					
Part B PCR Review conducted by:	Thomas Gloria, PhD; Brandle Sebastian, James Littlefield	Independent critical review of the LCA and		Third Dorty Varified				
Independent verification of the declaration and data, according to ISO 14025 and the PCR	☐ internal ☑ external	data, according to ISO 14044 and ISO 14071	☐ internal	external Third Party Verified				
EPD Verific	Thomas Gloria, Ph.D., Industrial Ecology Consultants	LCA Reviewer:	Thomas Glorie, Ph.D., Industrial Ecology Consul	ultants				
	1. Bu Moose Tube	Part A	PCR Guidance for Building-Related Products and Services Part A:	Life Cycle Assessment				
	Product LCA: Calculation Rules	Product Category Rule:						
Declaration Contents:	LCA: Scenarios and Additional Technical Information	Part A PCR Review conducted by:	Lindita Bushi, PhD (Chair); Hugues Imbeault-Tétreault, ing., M.Sc.A.; Jack Geibig					
	5. LCA: Results	Part B Product Category Rule:	PCR Guidance for Building-Related Products and Services. Part B: Designated Steel Construction Product EPD Requirements. UL Environment. August 2020.					
		Part B PCR Review conducted by:	Thomas Gloria, PhD; Brandie Sebastian, James Littlefield					
Disclaimers: This EPD conforms to ISO 14025, 14040, 14044, and ISO 21930. References necessary ISO Stand Scope of Results Reported: The PCR requirements limit the scope of the LCA metrics such that the results exclude environments performance sechmanis and thresholds, and exclude impacts from the depletion of natural resources, land use ecological implempacts related to a schoolse gas emissions, risks from hazardous wastes and impacts linked to hazardous chemical emissions. Accuracy of Results: Due to 10 constraints, this EPD provides estimations of potential impacts that are inherently limited in the		Independent verification of the declaration and data, according to ISO 14025 and the PCR	ation of the declaration					
Comparability: The DCD this EDD was based out	so not written to connect comparation acceptions. EDDs based on different DCDs							

Disclaimers: This EPD conforms to ISO 14025, 14040, 14044, and ISO 21930. References necessary ISO Standards

✓ Period of validity: EPD has not

expired yet

Next Steps

- Plans to create CO/OSA EPD list/da
 - Based on agency/IHE submitted EPDs
- Past trainings on the OSA website
 - Can create/host additional trainings as necessary
- Be on the lookout for consultant/contractor prerecorded training (late Summer or early Fall)
 - Unique design considerations including the BCCO Act, Dark Skies Initiative, Gender Neutral Bathroom Signage, and more!
 - If you have any considerations for additional unique design considerations for CO projects, let us know!



EPD Resources/Databases

- American Institute of Steel Construction (AISC) EPD
- American Wood Council (AWC) EPDs and Transparency Briefs
- ASTM PCR and EPD Library
- Concrete Reinforcing Steel Institute (CRSI) EPD
- <u>EC3 Tool</u> (Free Registration Required)
- NAPA EPD Program Operator website and EPD Tool
- NRMCA EPD Program Operator website
- SPOT by UL
- Sustainable Minds Transparency Catalog
- WoodWorks Current EPDs for Wood Products



Annual Meeting
Office of the
State Architect
"Labor Burden Rates"

MICHAEL GIFFORD, AGC OF COLORADO

TOM STONE, ADOLFSON & PETERSON CONSTRUCTION





AGC Colorado



- > Statewide chapter of AGC America
 - one of 89 chapters
 - Colorado Contractors Assn
 - 650 commercial construction members
- Advocacy
 - State Capitol, Cities, Economic Development, Coalitions
 - Capital Construction & Controlled Maintenance & BEST
- Member Services
 - Safety, Stormwater, Leadership Programs, 52-page professional development catalog, Networking events
- > Workforce Development
 - o 63 High School Programs/3,300 students, Apprenticeship
- Culture of Care
 - Well-Being/Mental Health, MWBE Contractors, D&I

Prevailing Wage v. Labor Burden

- Prevailing Wage Wage + Fringe
 - Fringe Hourly Rate
 - Health
 - Pension/401k
 - PTO/Holiday
 - Training
 - *No taxes
- **Electrician**
 - o \$30/hr wage
 - \$10/hr fringe
- ► Labor Burden
 - Percentage not \$/hr



STATE OF COLORADO OFFICE OF THE STATE ARCHITECT STATE BUILDINGS PROGRAM

DIRECT LABOR BURDEN CALCULATION

Institution/Agency:	
Project No./Name:	

This form is required to be submitted for review prior to execution of a construction agreement.

List items below by the percentage of what makes up the total labor overhead; Items include benefits that a contractor pays to employees on their payroll. Examples include taxes, pension cost, health and dental insurance etc. The Labor Burden percentage must be agreed to by both the contractor and Principal Representative and will be included in the contract as part of Exhibit A and will be used in the calculation of any future Change Order Proposals (SC-6.312) Line 2.

Major sub-contractors defined as electricians, plumbers, mechanical contractors, excavators, millwork, concrete, block layers etc. Please provide one (1) Labor Burden Calculation Sheet per contractor and for each sub-contractor. These labor burdens shall be used in the calculation of any future Change Order Proposals (SC-6.312) Line 10.

State reserves the right to require back-up confirmation of all information included in this calculation.

Contractor/Subcontractor Name	:	
	Percent of Salary Paid	
Payroll Taxes		
Pension Costs		
Health Insurance		
Dental Insurance		
Life Insurance		
Other (Specify)		Description:
Other (Specify)		Description:
Total Labor Burden Percentage:	0%	

State Form SBP-6.18



STATE OF COLORADO OFFICE OF THE STATE ARCHITECT STATE BUILDINGS PROGRAM

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State reserves the right to require back-up confirmation of all information included in this calculation.

Contractor/Subcontractor Name	:	
	Percent of Salary Paid	
Payroll Taxes	20%	
Pension Costs	n/a	
Health Insurance	25%	
Dental Insurance	1%	
Life Insurance	5%	
Other (Specify)	11%	Description: Holiday/PTO
Other (Specify)	5%	Description: 401k match
Total Labor Burden Percentage:	67%	

State Form SBP-6.18

Afternoon Break

TIME	TOPIC	PRESENTER(S)
8:00 - 8:30	Registration & Continental Breakfast	OSA Team
8:30 - 9:00	Welcome & Introductions	Tana + CSU Staff
9:00 - 9:45	OSA Program Updates - will feature program overview	OSA Team
9:45 - 10:00	Annual Instructions Questions	OSA Team
10:00 - 10:20	BREAK 1 (Networking Time)	
10:20 - 11:00	Office of State Planning and Budgeting (OSPB) Presentation	Tammy Pacheco
11:00 - 11:15	Capital Development Committee (CDC) Presentation	Bo Pogue, Matt Bishop, Nina Forbes
11:15 - 11:30	Joint Budget Committee (JBC) Presentation	Andrea Uhl
11:30 - 11:45	Commission on Higher Education (CHE) Presentation	Kennedy Evans
11:45 - 12:00	Delegation	Tana Lane, Kathleen Miller
12:00 - 1:00	LUNCH (Networking Time)	
1:00 - 1:15	Statewide Planning Program Presentation	James Walker, Javier Chavez
1:15 - 1:30	Real Estate Program Presentation	Cameron Kennedy, Jennifer Threlkeld
1:30 - 2:00	Sustainability Presentation (featuring the Colorado Energy Office, the Sustainability Office, and the Energy & Environment Program)	DeLynne Southern, Caitlin Casassa, Rod Vanderwall, Bailey Vigil
2:00 - 2:15	Buy Clean Colorado Presentation	Bailey Vigil, Hydie Alcantara
2:15 - 2:30	Labor Burden Presentation	Michael Gifford, Assoc. of General Contractors
2:30 – 2:45	BREAK 2 (Networking Time)	
2:45 - 3:15	Closing Remarks	Tana Lane
3:15-4:00	Campus Information/Tour	CSU Staff



Closing Remarks

Tana Lane Mike Rush





Questions & Thank You



Hydro Building Tour



